

## ITEM NO: 6

<b>90DECISION-MAKER:</b>	LICENSING (GENERAL) SUB-COMMITTEE		
<b>SUBJECT:</b>	APPLICATION FOR A SEX SHOP LICENCE – PRIVATE SHOP, GROUND FLOOR, 16 HANOVER BUILDINGS		
<b>DATE OF DECISION:</b>	2 <sup>nd</sup> JULY 2008		
<b>REPORT OF:</b>	SOLICITOR TO THE COUNCIL		
<b>AUTHOR:</b>	Name:	JOHN WHITE	Tel: 023 8083 2749
	E-mail:	john.white@southampton.gov.uk	

### STATEMENT OF CONFIDENTIALITY

Not applicable

### SUMMARY

The Sub-Committee is requested to determine the application for grant of a sex shop licence from Darker Enterprises Limited in respect of the Ground Floor, 16 Hanover Buildings. This application comes as a result of Darker Enterprises current sex establishment at 131 Above Bar being subject to a compulsory purchase order and there is no intention of them seeking the licensing of two separate establishments within the City at the same time.

### RECOMMENDATIONS:

- (i) For the Sub-Committee to consider the application and any subsequent objections before deciding whether to grant a licence as requested by the applicant.

### REASONS FOR REPORT RECOMMENDATIONS

1. The determination of applications for sex shop licences is not delegated to officers, therefore it is for the sub-committee to consider the application and any objections to it before deciding whether or not to grant a licence and what conditions, if any, should be imposed.

### CONSULTATION

2. Applicants for the grant of a sex shop licence are required to display a notice on the premises to be licensed for 21 days and advertise in a local newspaper circulating in Southampton.
3. Applicants for the grant of a sex shop licence are required to supply a copy of the application to the Chief Constable of Hampshire Constabulary.
4. The Licensing Officer has also consulted with the Fire Officer, City Council's Environmental Health Officer, Trading Standards Officer and Planning Officer.
5. Any person objecting to an application for the grant of a sex shop licence shall give notice of such in writing to the local authority, not later than 28 days after the date of the application.

6. At the time of this report going to print on 23<sup>rd</sup> June 2008, no objection letters had been received. The last day for consultation is 24<sup>th</sup> June 2008 and if any objections are received before this date, they will be attached to this report.

## **ALTERNATIVE OPTIONS CONSIDERED AND REJECTED**

7. None.

## **DETAIL**

### **BACKGROUND INFORMATION**

8. Southampton City Council first adopted the provisions of Part II of the Local Government (Miscellaneous Provisions) Act 1982 with effect from 16th March 1983.
9. In April 1984, the Council determined the relevant localities in respect of the premises then under consideration.
10. The plans of the two areas showing the relevant localities are held by the Licensing Team at Southbrook Rise, with the first area being Kingsland Place/St. Mary Street and the second area being East Street.
11. Following High Court challenges to other local authorities' adoption of the legislation, the City Council was advised by Counsel in 1995 that it would be appropriate to readopt the provisions. The Council resolved the adoption of schedule 3 to the Local Government (Miscellaneous Provisions) Act 1982 on 10 April 1995, with the provisions coming into effect from 3 July 1995. Notices setting out the effect of the provisions were published in the Southern Daily Echo on 5 and 12 May 1995.
12. No further applications were made for sex shop or sex cinema licences until 2002, when an application was received for premises at 131 Above Bar Street. The Licensing and Public Safety Panel agreed to the grant of a licence in respect of those premises, subject to conditions, on 5 February 2003.
13. The Licensing and Public Safety Panel subsequently considered two applications in respect of premises in Millbrook Road West in July 2003 and resolved to grant both licences subject to conditions. The application for 103 St. Mary Street was granted in December 2004.

### **THE APPLICATION AND RELEVANT LOCALITY**

14. An application (attached as Appendix 2) has been received for the grant of a sex shop licence in respect of the premises at 16 Hanover Buildings.
15. The Planning & Sustainability Division of the Directorate of Development and Sustainability confirms that there is no specific planning development brief for this area.
16. The Panel previously considered the issue of determining an appropriate number of sex establishments within a "relevant locality" within which these premises would be included. The number of licensed sex establishments in this locality was set as nil. The Sub-Committee should take into account previous decisions regarding applications in the "relevant locality", but also consider any change in character or extent of the locality over time.

## **APPLICATION DETAILS**

17. A copy of the application for the grant of a sex shop licence in respect of the Ground Floor, 16 Hanover Buildings is attached as Appendix 2 to this report.
18. The applicant is Darker Enterprises Limited, of which further details are given in the application.
19. The application is for a licence for the ground floor of the building. The applicants have indicated that part of the first floor of the building, will be used for storage only and that a door is in place to prevent customers from being able to move between the ground and the upper floors. The second and third floors are occupied by a separate business as stated in the application form. Copies of plans of the premises accompanying the application are attached as Appendix 3.
20. Notice of the application was placed in the Southern Daily Echo on 30<sup>th</sup> May 2008.
21. On 2<sup>nd</sup> June and 10<sup>th</sup> June 2008, the Licensing Officer witnessed that the notice of the application, dated 27<sup>th</sup> May 2008, was exhibited on the front window of 16 Hanover Buildings. The applicants have confirmed that this notice was exhibited on the front window of 16 Hanover Buildings for 21 days.
22. The applicants have been invited to attend the Sub-Committee's meeting.

## **PROPOSED TRADING ACTIVITIES**

23. This is an application for grant of a sex shop licence. Darker Enterprises Limited have indicated they wish to sell by retail goods including lingerie and other clothing items, plus videos, DVD s, magazines and other marital aids.
24. At the recent hearing for the renewal of their existing licence at 131 Above Bar, Darker Enterprises made the Committee aware of the fact that if this licence is granted they will surrender the licence for 131 Above Bar upon opening at the new location of 16 Hanover Buildings.
25. In addition, it is understood that the applicant also intends to stock and sell British Board of Film Classification (BBFC) Restricted 18 (R18) classified video recordings at the premises (such video recordings may contain pornographic images). The Video Recordings Act 1984 makes it an offence to supply an R18 classified video recording except in a licensed sex shop and also makes it an offence to supply an unclassified video recording.
26. Members should note that a sex establishment licence does not permit the sale of any goods that are prohibited in law, in particular by the Obscene Publications Act 1964.
27. Although no indication has been given in the application, it is likely that the applicant will wish to show BBFC R18 classified trailers on a television monitor within the display area. Such trailers would contain pornographic images and would be in the form of a loop (continuous) videocassette or DVD containing short clips, advertising various films for sale in the premises. It would be likely that the television monitor would be sited close to the sales assistant's desk at the premises.

28. If the Sub-Committee grant the application for the licence, it may be on such terms and conditions and subject to such restrictions as the Sub-Committee may specify.

### **THE LEGISLATION – DEFINITIONS**

29. Schedule 3 to the Local Government (Miscellaneous Provisions) Act 1982 sets out the framework for the consideration of applications for sex shop licences.
30. The legislation requires that no person shall, in any area in which the sex establishment licensing provisions have been adopted, use any premises, vehicle, vessel or stall as a sex establishment except under and in accordance with the terms of a licence granted by the appropriate authority.
31. A “sex establishment” is either a sex shop or a sex cinema. This report concerns an application for a licence to use premises as a sex shop.
32. A “sex shop” is defined by the legislation as follows: “any premises, vehicle, vessel or stall used for a business which consists to a significant degree of selling, hiring, exchanging, lending, displaying or demonstrating sex articles or other things intended for use in connection with, or for the purpose of stimulating or encouraging sexual activity or acts of force or restraint which are associated with sexual activity”.
33. A “sex article” is defined as: “anything made for use in connection with, or for the purpose of stimulating or encouraging—
- a) sexual activity; or
  - b) acts of force or restraint which are associated with sexual activity; and
  - c) to any article containing or embodying matter to be read or looked at or anything intended to be used, either alone or as one of a set, for the reproduction or manufacture of any such article; and
  - d) to any recording vision or sound, which is concerned primarily with the portrayal of, or primarily deals with or relates to, or is intended to stimulate or encourage, sexual activity or acts of force or restraint which are associated with sexual activity; or is concerned primarily with the portrayal of, or primarily deals with or relates to, genital organs, or urinary or excretory functions.”

### **THE LEGISLATION – NOTICES AND OBJECTORS**

34. Applicants are required to display a public notice at the premises for 21 days and, in addition, publish in a local newspaper a notice inviting written objections.
35. The names and addresses of objectors must be kept confidential unless the objectors indicate otherwise.
36. The Act does not provide objectors with a right to be heard in person by the Sub-Committee. Those persons from whom valid objections have been received have been advised of the date and time of the meeting and have also been advised that they may only address the meeting at the invitation of the Sub-Committee.

37. If granted, sex shop licences are in force for one year or for such shorter periods specified in the licence as the Sub-Committee may think fit.
38. Under the Council's current scheme of delegation, the grant of any such licence would be a matter for the Sub-Committee.

#### **THE LEGISLATION – APPLICATION PROCEDURE**

39. Paragraph 10 of Schedule 3 to the Act requires an application to be made in writing to the appropriate authority and to state the full name of the applicant, his permanent address and his age. In the case of an application made by a body corporate or an unincorporated body, the full name of the body, the address of its registered or principal office and the full names and private address of the directors or other persons responsible for its management are required to be provided.
40. In addition, the full address of the premises must be given.
41. The applicant is required to send a copy of the application to the Chief Officer of Police within seven days of the date of the application and any objections to the application must be made in writing to the City Council not later than 28 days after the date of the application.
42. The City Council is required, before considering the application, to give notice in writing of the general terms of any objection to the applicant. The Licensing Officer has forwarded transcripts of each objection (without identifying the objector, unless consent has been given) to the applicants.
43. The Act requires that, in considering any application for the grant of a licence, the Sub-Committee shall have regard to any observations submitted to them by the Chief of Police, and any objections of which notice has been sent to them within the 28-day period referred to above.
44. The City Council is required to give an applicant an opportunity of appearing before and being heard by the Sub-Committee before the application is determined.
45. A note of the procedure that the Sub-Committee has adopted for consideration of applications of this kind is attached as Appendix 1.

#### **THE LEGISLATION – OBJECTIONS**

46. The legislation requires the Sub-Committee, in considering an application, to have regard to any observations made by the Chief of Police and to any objections of which proper notice has been given.
47. The Sub-Committee has the discretion, subject to the restrictions mentioned below, to invite objectors, who have given written notice of their objections, to address the Sub-Committee.
48. At the hearing itself the Sub-Committee has a discretion to allow objections to be heard subject to:
49.
  - a) only those objectors whose written objections have been received before the end of the 28 day period may be heard (subject to (e) below);
  - b) those objections confined to putting forward only points which are relevant to consideration of the grounds of refusal and which were contained in

written objections referred to in (a) above;

c) if the objectors are heard this should precede the hearing afforded to the applicant and the applicant should be given the opportunity of hearing and noting what the objectors say.

d) The objectors and the applicant may not ask questions of each other.

e) The Sub-Committee may, at their discretion, consider objections or representations made out of time. Such discretion can only be exercised if the applicant has been afforded reasonable time to consider the content prior to the hearing.

50. Members are encouraged to approach this application in three steps:

a) Identify an area of reasonably consistent character within which the premises falls, and consider this application on its own merits.

b) Consider whether the grant of a licence to the applicant for this use of the premises would be inappropriate given the character of that area.

c) Consider the location of other licensed sex shops given the area's nature and environs and the resultant effect.

### **THE LEGISLATION – LICENCE CONDITIONS**

51. The City Council has a power under the Act to make regulations prescribing standard conditions on or subject to which sex shop licences are, in general, to be granted. The City Council has made such regulations.

52. These may include the hours of opening and closing of sex establishments, displays or advertisements on or in such establishments, the visibility of the interior of sex establishments to passers-by and any change of a sex cinema to a sex shop or vice versa. All such conditions are presumed to apply to every licence granted unless they have been expressly excluded or varied.

53. A copy of the standard conditions made by the City Council appears at Appendix 4 to this report.

54. In addition, the Indecent Displays (Control) Act 1981 prohibits the public display of any indecent matter unless access is only on payment or the display is in a shop that can only be accessed by passing beyond a warning notice. No person under the age of 18 may be permitted to enter.

55. The warning notice must contain the following words: "WARNING - persons passing beyond this notice will find material on display which they may consider to be indecent. No admittance to persons under 18 years of age".

56. The applicants for this licence have indicated that they wish to trade on Mondays to Saturdays, between 0930 hours and 2000 hours on each of those days. The applicants have also indicated they wish to trade on Sundays between 1000 hours and 1600 hours. This exceeds standard conditions made by the City Council for such a licence, which do not permit premises to trade on Sundays and only permit hours of opening of 0900 hours to 1800 hours, Monday to Saturday (See Appendix 4). It is worth noting, however, that all sex shops currently licensed by the City Council are permitted to open until 2000 hours Monday to Saturday, but that none of these sex shops are permitted to open on Sundays.

## **THE LEGISLATION – CRITERIA**

57. Written reasons must be given to the applicant within seven days of the applicant requesting the information from the City Council.
58. Paragraph 12 of Schedule 3 to the Act sets out both mandatory and discretionary grounds for the refusal of an application for a licence.
59. A licence shall not be granted:
  - a) to a person under the age of 18; or
  - b) to a person who has had such a licence revoked, within 12 months of that revocation; or
  - c) to a person other than a body corporate who is not resident in the United Kingdom or was not so resident throughout the period of 6 months immediately preceding the date when the application was made; or
  - d) to a body corporate which is not incorporated in the United Kingdom; or
  - e) to a person who has, within the period of 12 months immediately preceding the date when the application was made, been refused the grant or renewal of a licence for the premises in respect of which the application is made, unless the refusal has been reversed on appeal.
60. The Sub-Committee may refuse an application for the grant of a licence on one or more of the following grounds:
61.
  - a) that the applicant is unsuitable to hold the licence by reason of having been convicted of an offence or for any other reason;
  - b) that if the licence were to be granted, the business to which it relates would be managed by or carried on for the benefit of a person, other than the applicant, who would be refused the grant, renewal or transfer of such a licence if he made the application himself;
  - c) that the number of sex establishments in the relevant locality at the time the application is made is equal to or exceeds the number which the authority consider is appropriate for that locality;
  - d) that the grant or renewal of the licence would be inappropriate, having regard;
    - i) to the character of the relevant locality; or
    - ii) to the use to which any premises in the vicinity are put; or
    - iii) to the layout, character or condition of the premises in respect of which the application is made.
62. The Act provides that nil may be an appropriate number of premises in “the relevant locality.”
63. The “relevant locality” is defined by the Act as meaning, in relation to the premises, the locality in which it is situated.
64. Although the Council has, in the past, determined appropriate numbers of sex shops for specific localities, it is considered advisable to deal with this application on its merits and not to embark on an additional exercise of determining a precise “relevant locality” and an appropriate number of establishments in it. The entire report is structured on the basis that the application will be dealt with on its merits, without such a locality and number

being determined. Such an exercise is only recommended if after having regard to the area generally (and in accordance with paragraph 42 of this Report) it is felt that the number and / or proximity of premises may be inappropriate.

65. In assessing the application, Members should consider any objections in the light of the statutory grounds of refusal. In doing so Members may call on their own moral sense in reaching a view as to what is appropriate in any particular location.
66. Members, in determining the application, should consider each of these issues and determine whether grant or refusal is appropriate and, if so, why.
67. However, it would not be lawful to refuse the application merely because Members consider sex shops are immoral or should not be permitted. Further, there are discretionary grounds of refusal. Members have a residual discretion to grant an application despite it falling within one of these grounds, but Members should only do so in these circumstances for good reasons, which would need to be specified.

### **THE LEGISLATION – APPEALS**

68. An applicant for the grant of a sex shop licence, whose application has been refused, may appeal within twenty-one days of the giving of written notice of the grounds of the refusal, to the Magistrates' Court.
69. However, there is no right of appeal if the refusal is on one of the mandatory grounds:
  - a) applicant under 18
  - b) applicant disqualified
  - c) applicant not resident in the United Kingdom
  - d) body not incorporated in the United Kingdom
  - e) licence refused for the premises within 12 monthsunless the applicant seeks to show that the ground did not apply to him.
70. In addition there is no right of appeal against a decision by the Sub-Committee that the number of sex establishments in the relevant locality at the time the application is made is equal to or exceeds the number which the authority consider appropriate for that locality or that the grant of a licence would be inappropriate having regard to the character of the relevant locality, or to the use to which any premises in the vicinity are put, or to the layout, character or condition of the premises in respect of which the application is made.
71. Appeal against the decision of a Magistrates' Court may be made to the Crown Court.
72. Similarly, if a licence is granted, a right of appeal exists against any term, condition or restriction on or subject to which the licence is held.

### **FINANCIAL/RESOURCE IMPLICATIONS**

#### **Capital**

73. There are no financial implications.



## **Revenue**

74. Not applicable.

## **Property**

75. Not applicable.

## **Other**

76. The work involved for the licensing team in bringing this application to the committee is contained within existing budgets.

## **LEGAL IMPLICATIONS**

### **Statutory power to undertake proposals in the report:**

77. Schedule 3 of the Local Government (Miscellaneous Provisions) Act 1982 sets out the City Councils power to grant a sex shop licence.

### **Other Legal Implications:**

#### **THE LEGISLATION - CRIME AND DISORDER ACT 1998**

78. Section 17 of the Crime and Disorder Act 1998 places the Council under a duty to exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent, crime and disorder in its area.

#### **THE LEGISLATION - HUMAN RIGHTS ACT 1998**

79. The Act requires UK legislation to be interpreted in a manner consistent with the European Convention on Human Rights. It is unlawful for the Council to act in a way that is incompatible (or fail to act in a way that is compatible) with the rights protected by the Act. Any action undertaken by the Council that could have an effect upon another person's Human Rights must be taken having regard to the principle of proportionality - the need to balance the rights of the individual with the rights of the community as a whole. Any action taken by the Council which affects another's rights must be no more onerous than is necessary in a democratic society. The matter set out in this report must be considered in light of the above obligations.

## **POLICY FRAMEWORK IMPLICATIONS**

80. The decision to determine the application in the manner set out in this report is not contrary to the council's policy framework.

**Special Procedure for the Licensing (General) Sub-Committee – Applications for Sex Establishment Licences**

One of the Council's Corporate Legal Advisors will be in attendance throughout the proceedings and he/she is there to advise Members. Sub-Committee Members may seek clarification on points of procedure at any time.

Please note that the Sub-Committee will normally adjourn for lunch at 1:00 p.m. and that comfort breaks will be taken at the discretion of the Chair at appropriate points during the meeting.

**1. INTRODUCTION**

- ◆ Everyone to introduce themselves
- ◆ The Licensing Officer will introduce the report, including background information and any written objections received.
- ◆ Members' questions to the Licensing Officer

**2. OBJECTORS**

If Objectors (including Police) have attended indicating a wish to address the Sub-Committee the Sub-Committee will consider each request in light of its discretion to permit oral representations.

As a guide, such representations will only be permitted if appropriate in order to briefly summarise and expand upon the main points of objection as set out in written submissions. Mere recitation of previous written submissions will not be permitted, nor will the introduction of entirely new grounds of objection.

Questions of Objectors will not be permitted by any party (including Members).

**3. APPLICATION**

The applicant or their representative will outline the details of the application and call any witnesses in support.

Questions may be asked of the applicant or of any witnesses by:

Licensing Officer

Members of the Sub-Committee

The applicant may call supporting witnesses at their discretion during the presentation of their application. Questions may be asked by the Sub-Committee Members / Licensing Officer of such witnesses at any appropriate point in their presentation

If any written objections have been received the applicant or their representative will be invited to comment on them

**4. SUMMING UP**

The applicant or their representative will have a final opportunity to sum up their application.

**5. CONSIDERATION OF DECISION - CONFIDENTIAL SESSION**

Members of the Sub-Committee will retire to consider the decision. In doing so the Solicitor to the Sub-Committee and the Sub-Committee Administrator will retire with them, but will take no part in the discussion of the merits of the case or what the decision should be

Should the Solicitor to the Sub-Committee be required to clarify any points of law, these will be repeated in the public session.

**6. ANNOUNCEMENT OF DECISION**

Sub-Committee Members will return and the Chair of the Sub-Committee will deliver the decision in public session. The Licensing Officer will confirm this decision in writing to the Applicant within 7 days of the Sub-Committee decision, together with details of any relevant right of appeal.

*Note:* This procedure note is issued as a guide only – the order and conduct of business may be varied by the person presiding at any time in order to facilitate the determination of the matter, having regard to statutory restrictions and the rules of natural justice.

## Appendix 2

### LOCAL GOVERNMENT (MISCELLANEOUS PROVISIONS) ACT 1982, SECTION 2

#### APPLICATION FOR THE GRANT OF A LICENCE TO USE ANY PREMISES, VEHICLE, VESSEL OR STALL AS A SEX ESTABLISHMENT



1. Is the application being made:
  - (a) by an individual; or
  - (b) on behalf of a partnership; or
  - (c) a body corporate? **A BODY CORPORATE**

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2. Give the full names of the applicant (i.e. the individual, partnership, body corporate or unincorporated body making application). If the applicant is an individual any former names must also be given.  
**DARKER ENTERPRISES LIMITED**

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3. Give the applicant's permanent home address (if an individual) or registered or principal office (if a partnership, body corporate, or unincorporated body) and a telephone number at which the applicant may be contacted during normal office hours.  
**REGISTERED OFFICE  
UNIT C, 26 THAMES ROAD  
BARKING, ESSEX IG11 0JA  
Tel: 020 8591 8517**

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4. Is the application in respect of a sex shop or a sex cinema?  
**SEX SHOP**

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5. Is the application in respect of
  - (a) premises; or **PREMISES**
  - (b) a vehicle; or
  - (c) a vessel; or
  - (d) a stall?

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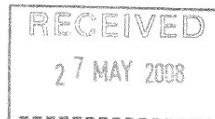
6. Where the Licence is sought in respect of a vehicle, vessel or stall state where it is to be used as a sex establishment.  
**N/A**

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7. Where the Licence is sought in respect of premises give the full address of the premises, including the postcode.  
**GROUND FLOOR, 16 HANOVER BUILDINGS, SOUTHAMPTON, SO14 1JA**

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8. Are the whole of the premises described in response to Question 7 above to be used as a sex establishment?  
**YES**



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9. If the answer to Question 8 above is "No" please state

- (a) which parts of the premises are to be used for the purposes of a sex establishment;  
N/A
- (b) the uses to which the remainder of the premises are to be put;  
N/A
- (c) the names, addresses and dates of birth of those who are responsible for the management of the remainder of the premises.

**FIRST FLOOR (STORAGE)**

THE APPLICANT  
DARKER ENTERPRISES LIMITED, UNIT C, 26 THAMES ROAD,  
BARKING, ESSEX IG11 0JA

**SECOND AND THIRD FLOORS**

LCP REAL ESTATE LIMITED, LCP HOUSE, THE PENNETT ESTATE  
KINGSWINFORD, WEST MIDLANDS DY6 7NA

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10. Are the premises, vehicle, vessel or stall in use as a sex establishment at the date of this application?  
NO

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11. Were the premises, vehicle, vessel or stall in use as a sex establishment on 22nd December 1981?  
NOT KNOWN

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12. Under what names are or will the premises be known?  
PRIVATE SHOP

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13. If the applicant is an individual give the following information:

- 
- (a) Date of birth;      N/A
  - (b) Place of birth;    N/A
  - (c) Nationality.        N/A
-

14. If the applicant is a partnership, body corporate or an unincorporated body complete the table in respect of each of the Directors, the Company Secretary or other persons responsible for the management of the body. In the case of a partnership details of all the partners must be given.

Forename	Surname	Former name (if any)	Home Address	Capacity	Date of Birth	Place of Birth	Nationality
COLIN CHARLES	MASON	NONE	Please see envelope marked "PRIVATE & CONFIDENTIAL"	DIRECTOR	27.12.1954	SURREY UNITED KINGDOM	BRITISH
LIMETIME SERVICES LIMITED			UNIT L 26 THAMES ROAD BARKING ESSEX IG11 0JA	COMPANY SECRETARY	N/A	N/A	N/A

15. Complete the table below in respect of each of the individuals whose names are given in response to questions 2 and 14 above.

Names	Date of Birth	If place of birth is not within UK give date when UK residence commenced.	Address or permanent residence throughout six months immediately preceding the date of this application.
COLIN CHARLES MASON	27.12.1954	N/A	PLEASE SEE ENCLOSED ENVELOPE MARKED "PRIVATE & CONFIDENTIAL"

16. This question need only be answered where the applicant is a Company.
- (a) Is the applicant a wholly or partly owned subsidiary of another Company? YES
  - (b) What type of Company is the applicant (e.g. public or private limited by share or guarantee etc.?) PRIVATE LIMITED BY SHARE
  - (c) In which Country is the Company incorporated? UNITED KINGDOM
  - (d) What is the date of incorporation of the Company? 20 MAY 1986
  - (e) Supply a certified copy of the applicant Company's Memorandum and Articles.  
ENCLOSED
  - (f) If the applicant is a subsidiary of another Company give the following details and information:-
    - (i) A list of all other companies controlled by the holding company together with full details of any ultimate holding company.
    - (ii) A certified copy of the Memorandum and Articles of the parent company
    - (iii) The names and addresses of the Directors and Company Secretary of the parent company (use a separate sheet if necessary).
      - (i) THE HOLDING COMPANY, ROLDVALE TRADING LIMITED, IS THE ULTIMATE HOLDING COMPANY. IT ALSO CONTROLS ROLDVALE LIMITED.
      - (ii) ENCLOSED
      - (iii) DAVID SULLIVAN – DIRECTOR  
For private address please see enclosed envelope marked “PRIVATE & CONFIDENTIAL”  
  
CONEGATE LIMITED – COMPANY SECRETARY  
RAMILLIES HOUSE  
2 RAMILLIES STREET  
LONDON W1V 7LN



17. If applicant is a company give a full list of names, addresses and holdings of shareholders holding 10% or more of the issued share capital and the number of remaining shareholders.

Name	Address	Date of Birth	Holdings
ROLDVALE TRADING LIMITED	RAMILLIES HOUSE 2 RAMILLIES STREET LONDON W1V 7LN	N/A	100%

18. Has the applicant a financial interest in the business which is the subject of this application? If 'yes' to what extent? **YES, OWNS THE BUSINESS**
- 
19. Is the whole of the business owned by the applicant?  
**YES**
- 
20. If the whole of the business is not owned by the applicant state the names and addresses of those who will share in the profits of the business. In each case state the percentage share to be taken by each individual.  
**N/A**
- 
21. Is the applicant concerned in any other way financially or otherwise with any other business?  
**YES**
- 
22. If the answer to Question 21 is 'yes' give full details of the other business and the nature and extent of the connection. **THE APPLICANT OWNS AND OPERATES OVER 100 LICENSED SEX SHOPS NATIONWIDE**
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23. Is the business required to purchase merchandise from a particular company, person or body? If 'yes' supply a copy of any agreement and state what is to be purchased and from whom.  
**NO**
- 
24. Supply scale plans of the premises clearly showing the interior layout and the use of each part (see note C).  
**ENCLOSED**
- 
25. What means are to be taken to prevent the interior of the premises being visible to persons outside the premises?  
**WHATEVER MEANS REQUIRED BY THE COUNCIL**
- 
26. Give details of the times during which it is proposed to open the premises:-
- (a) Days of the week MONDAY to SUNDAY (inclusive)
- (b) Hours of the day 9:30 a.m. to 8:00 p.m.  
Sunday 10:00 a.m. to 4:00 p.m.
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27. In respect of each individual who is to be responsible for the management of the premises in the absence of the licence holder please supply the following details:-

Forename	Surname	Former Name (if Any)	Permanent Home Address	Date of Birth	Place of Birth	Date upon which Became resident in the UK (if place of birth Outside UK)	Nationality
COLIN Director	MASON	NONE	Please see enclosed envelope marked "PRIVATE & CONFIDENTIAL"	27.12.1954	SURREY	SINCE BIRTH	BRITISH
IAN COLIN Area Admin Supervisor	BOWN	NONE	Please see above comment	2.8.1956	MILTON MOWBRAY	SINCE BIRTH	BRITISH
KELVIN Area Admin Supervisor	FLYNN	NONE	Please see above comment	28.1.1948	RUMNEY, WALES	SINCE BIRTH	BRITISH
BARRIE RONALD Relief Sales Assistant	MORRIS	NONE	Please see above comment	21.6.1963	CAERPHILLY	SINCE BIRTH	BRITISH

**THERE IS A RELIEF SALES ASSISTANT THAT MAY MANAGE THE PREMISES ON A TEMPORARY BASIS. THE SUPERVISORY STAFF MEMBERS MAY BE AT THE PREMISES ON AN AS NEEDED BASIS. NOTIFICATION WILL BE SENT TO THE COUNCIL WHEN PERMANENT SALES STAFF HAS BEEN RECRUITED.**

28. In respect of each of the persons whose names are given in response to Question 2, 14, 16 and 27 give details of their occupations during the 5 years immediately prior to this application. These must include the names and addresses of all employers and the nature and dates of employment.

Forename	Surname	Former name (if any)	Employers Name and Address	Description of nature of work
DAVID	SULLIVAN	NONE	ROLDVALE TRADING LIMITED RAMILLIES HOUSE 2 RAMILLIES STREET LONDON W1V 7LN	DIRECTOR APR 1980-PRESENT
COLIN CHARLES	MASON	NONE	DARKER ENTERPRISES LIMITED UNIT C, 26 THAMES ROAD BARKING, ESSEX IG11 0JA	DIRECTOR 7.2005-PRESENT
IAN COLIN	BOWN	NONE	LIMETIME SERVICES LIMITED UNIT L, 26 THAMES ROAD BARKING, ESSEX IG11 0JA	REGIONAL CO-ORDINATOR 1979-PRESENT
KELVIN	FLYNN	NONE	LIMETIME SERVICES LIMITED ADDRESS AS ABOVE	AREA SALES CO-ORDINATOR 27.2.1995-PRESENT
BARRIE RONALD	MORRIS	NONE	LIMETIME SERVICES LIMITED UNIT L, 26 THAMES ROAD BARKING, ESSEX IG11 0JA	AREA ADMIN. CO-ORDINATOR 18.12.2000-PRESENT
			J. SAINSBURY – BRISTOL	RELIEF SALES ASSISTANT 2004-PRESENT
			EXCEL – BRISTOL	WAREHOUSE MANAGER 2003- 2004
			SNOOKER CITY – BRISTOL	TEAM MANAGER – 2003 BAR MANAGER – 2001-2003

29. In respect of each of the persons or bodies whose names are given in response to Questions 2, 14, 16, 17 and 27 give details of their previous convictions and of any previous convictions of any of their spouses:-

Forenames	Surname	Former Name	Date of Conviction	Place of Conviction	Nature of Offence	Sentence
<p>THERE ARE NO CONVICTIONS TO DECLARE FOR ANY PERSON OR BODY NAMED IN THIS RENEWAL APPLICATION. MEMBERS OF STAFF ARE NOT REQUIRED TO PROVIDE DETAILS OF SPOUSES TO THIS COMPANY.</p>						

30. Have you any reason to believe that a prosecution may be pending against any of the persons or bodies whose names are given in response to Questions 2, 14, 16, 17 and 27? If 'Yes' give full details.  
**NO**
- 
31. Has any person or body named in this application been associated in any way with any other application for a licence for a sex establishment?  
**YES**
- 
32. Is there in force against the applicant or any of the persons or bodies named in answer to Questions 14, 19, 27 and 29 a disqualification from holding a licence for a sex establishment under the Local Government (Miscellaneous Provisions) Act 1982? **NO**  
If 'Yes' give full details.
- 
33. Is there any further information which the applicant would wish the Council to take into account when considering this application?  
**NOT AT THIS STAGE**  
(This space may also be used to amplify any replies to other questions.)

APPLICANTS ARE WARNED THAT ANY PERSON WHO, IN CONNECTION WITH AN APPLICATION FOR THE GRANT, RENEWAL OR TRANSFER OF A LICENCE MAKES A FALSE STATEMENT WHICH HE KNOWS TO BE FALSE IN ANY MATERIAL RESPECT, OR WHICH HE DOES NOT BELIEVE TO BE TRUE, IS GUILTY OF AN OFFENCE AND LIABLE ON SUMMARY CONVICTION TO A FINE NOT EXCEEDING £20,000.00


**DECLARATION**

WE, DARKER ENTERPRISES LIMITED

declare that the information given above is true and complete in every respect

Dated this 27<sup>TH</sup> day of MAY 2008

Signature



Name of Signatory (BLOCK CAPITALS) COLIN CHARLES MASON

Designation of Signatory (BLOCK CAPITALS) **DIRECTOR**

For and on behalf of  
DARKER ENTERPRISES LIMITED  
(APPLICANT)

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Applicants are strongly recommended to seek professional legal advice before making an application for a sex establishment licence. Please note that members of the Licensing Team are not able to give such advice to applicants in any circumstances.

**APPLICANTS ARE REFERRED TO THE ATTACHED NOTES**

**PLEASE NOTE THAT THE APPLICATION MUST BE ACCOMPANIED BY THE FOLLOWING: -**

- A. In respect of individual applicants and each of those named in response to Questions 15, 16 and 27 a birth certificate.
- B. Four copies of a passport size photograph in respect of the applicant (if an individual) and each of those whose names are given in response to Question 27. The photographs are to be signed and dated and bear the name in block capitals of the person whose likeness it bears.
- C. Five copies of scale plans of the premises in respect of which the licence is sought showing (inter alia) all means of entrance to and exit from the premises, parts used in common with any other building, and, if applicable, parts not used as a sex establishment but forming part of the same building, details of how the premises lie in relation to the street and the front elevation of the building.
- D. Where the business is conducted by or on behalf of a body corporate or unincorporated a certified copy of the Resolution authorising the application.
- E. Where the business is carried on by or on behalf of partners the written authority for an application of those partners who are not themselves applicants.
- F. If the applicant is a company the Memorandum and Articles of Association.
- G. if the application is being made on behalf of a partnership a certified copy of the partnership Deed.
- H. the non returnable application fee of **£ 7500.00**

**PLEASE NOTE THAT BEFORE THE APPLICATION CAN BE CONSIDERED THE FOLLOWING ADDITIONAL DOCUMENTS MUST BE SUPPLIED:-**

- 1. A complete copy of the newspaper circulating in the Council's area in which notice of the application has been published in accordance with paragraph 10(8) of Schedule 3 to the Local Government (Miscellaneous Provisions) Act 1982. Photostat copies of the newspaper will not be accepted.
- 2. Evidence of due service of a copy of the Application upon the Chief Constable of Hampshire Constabulary as required by paragraph 10(14) of Schedule 3 to the Local Government (Miscellaneous Provisions) Act, 1982.
- 3. Evidence by Affidavit that the Notice of Application has been displayed on or near the premises as required by paragraph 10(10) of Schedule 3 to the Local Government (Miscellaneous Provisions) Act 1982.

**All documents, including this application form, should be forwarded to:**

By post:

The Licensing Team  
Southampton City Council  
PO Box 1344  
Southampton  
SO15 1WQ

Personal callers only:

The Licensing Team  
Southampton City Council  
Southbrook Rise  
4-8 Millbrook Road East  
Southampton  
SO15 1YG




PLAN 1



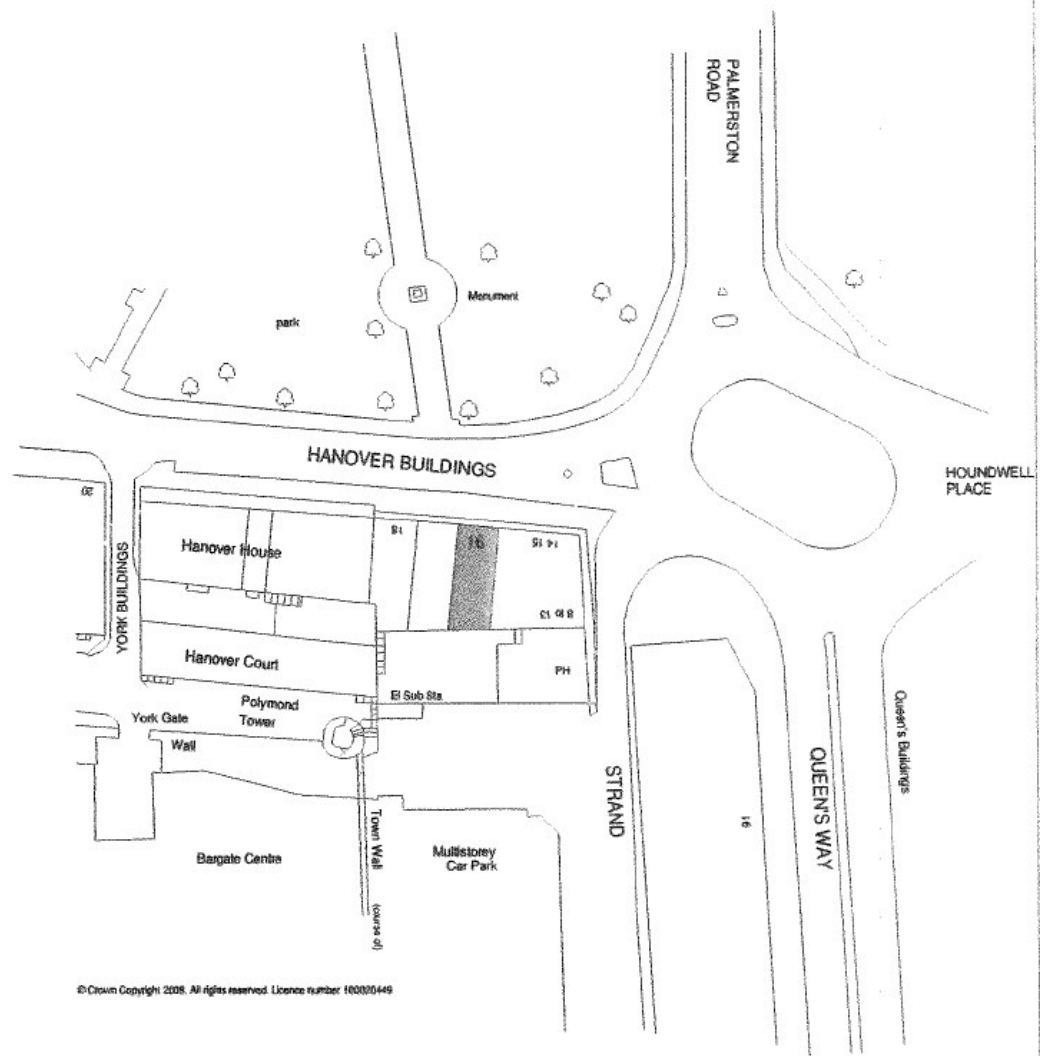
HANOVER BUILDINGS

**16 Hanover Buildings**  
**Southampton**  
**SO14 1JX**  
 Approx Gross Internal Area : 127 sq m / 1363 sq ft  
**Scale 1 : 100 on A4 portrait**  
 Do not photocopy or reduce this plan as the scale may be affected  
 FLOOR PLANS SOUTHERN Ltd © 2008 01202 766944  
 Any queries regarding this plan should in the first instance be referred to FLOOR PLAN SOUTHERN for clarification. ref :- S6115/AB



 = Extent Of Demised Premises

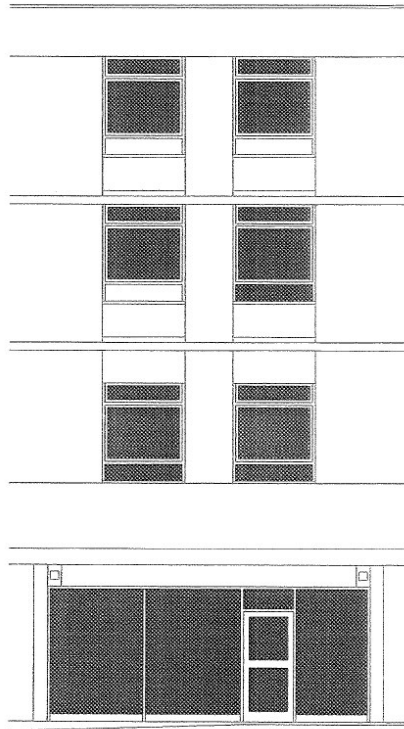
PLAN 2



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<p><b>16 Hanover Buildings</b>  <b>Southampton</b>  <b>SO14 1JX</b></p>	
<p>Approx Gross Internal Area : ?? sq m / ??? sq ft</p>	
<p><b>Scale 1 : 1250 on A4 protrait</b>          Do not photocopy or reduce this plan as the scale may be affected</p>	= Extent Of Demised Premises
<p>FLOOR PLANS SOUTHERN Ltd © 2008 01202 766944          Any queries regarding this plan should in the first instance be referred to FLOOR PLAN SOUTHERN for clarification. rel - S6115/AB</p>	

# ELEVATION 1



Front Elevation

<b>16 Hanover Buildings</b> <b>Southampton</b> <b>SO14 1JX</b>	
Approx Gross Internal Area : 127 sq m / 1363 sq ft	
<b>Scale 1 : 100 on A4 portrait</b> Do not photocopy or reduce this plan as the scale may be affected	
<b>FLOOR PLANS SOUTHERN Ltd © 2008 01202 766944</b> Any queries regarding this plan should in the first instance be referred to FLOOR PLAN SOUTHERN for clarification. ref :- S6115/AB	

**Regulations for Sex Establishments**

Southampton City Council, in exercise of the powers conferred upon them by paragraph 13 of Schedule 3 to the Local Government (Miscellaneous Provisions) Act, 1982 and of all other powers enabling them in that behalf make the following Regulations:

- 1 (a) In these Regulations the following expressions that is to say "Sex Establishment", "Sex Shop", "Sex Cinema", "Sex Article", and "Vessel" shall have the meanings respectively assigned to them by Schedule 3 of the Act.
- (b) In these Regulations the following expressions shall have the meanings hereby respectively assigned to them namely:-
- "the Act" - means the Local Government (Miscellaneous Provisions) Act, 1982.
- "the Council" - means Southampton City Council.
- "the licensed premises" - means any premises, vehicle, vessel or stall licensed under the Act.
- "licence holder" - means a person who is the holder of a sex establishment licence.
- "permitted hours" - means the hours during which the licensed premises are permitted under Regulations 2 and 3 hereof to be open to the public.
- "sex establishment licence" - means a licence granted pursuant to Schedule 3 of the Act.

**Conditions applicable to licences for Sex Establishments**

2. The licensed premises shall be closed throughout Good Friday, Christmas Day and every Sunday and public holiday and may be open only during the permitted hours prescribed in Regulation 3 hereof.
3. The permitted hours of opening, unless varied by special condition, shall be as follows: -
- |            |                        |
|------------|------------------------|
| Mondays    | 9:00 a.m. to 6:00 p.m. |
| Tuesdays   | 9:00 a.m. to 6:00 p.m. |
| Wednesdays | 9:00 a.m. to 6:00 p.m. |
| Thursdays  | 9:00 a.m. to 6:00 p.m. |
| Fridays    | 9:00 a.m. to 6:00 p.m. |
| Saturdays  | 9:00 a.m. to 6:00 p.m. |
4. The licensed premises shall not be used for any purpose other than the business of a sex establishment.

5. The licensed premises shall not be open for the purposes for which the sex establishment licence is granted on any occasion when the Council may signify in writing to the licence holder, occupier or other person having at the time the care and management of the premises, that the same should not be open.
6. No person who is or appears to be under the age of 18 or is known by the licence holder or any servant or agent of his present on the licensed premises to be under that age shall be admitted to or shall be permitted to remain on the licensed premises.
7. The licence holder:-
  - (a) shall display on the licensed premises in a conspicuous position his sex establishment licence;
  - (b) shall exhibit on those premises such notices in such form and in such position as may be prescribed;
  - (c) shall comply with any prescribed restriction with respect to the exhibiting of other written matter or of signs of any description on the licensed premises.
8. No facilities shall be provided in a sex shop for:-
  - (a) see any television broadcast or the replaying of any video tape or film or other like matter nor;
  - (b) hearing any sound broadcast tape or other like matter other than facilities for the reception of radio programmes broadcast by the British Broadcasting Corporation or the Independent Broadcasting Authority.
9. No music, dancing or other entertainment whether of a like kind or not shall be provided or permitted, other than as permitted by Regulation 8 of these Regulations, and no refreshment of any kind shall be served on nor shall any facilities for the taking of such refreshment be provided upon the licensed premises.
10. The licence holder shall exhibit on the exterior of the licensed premises in a position visible to persons outside the premises a notice, in addition to his name, in not more than one place, in characters not exceeding three inches in height and consisting only of the words "licensed sex shop" or "licensed sex cinema" (as the case may be) and such indication, if any, as he thinks fit to give of the times at which the licensed premises are open. No other notices, unless pursuant to these Regulations, may be exhibited.
11. The licence holder shall exhibit in a conspicuous manner and in some conspicuous place inside the licensed premises and at the point of access to the licensed premises a notice stating that persons under the age of eighteen years are not admitted thereto.
12. The licence holder shall not display in any position visible to persons outside the premises any matter which does not comply with the Indecent Displays (Control) Act 1981.

13. The licence holder shall not permit any person other than persons employed by him, his servant or agent, statutory undertakers or, if applicable, his landlord to enter upon any part of the premises which are not available to the public in connection with the display, sale, hire, exchange, loan or demonstration of sex articles.
14. The licence holder shall not display any advertisement which is visible to persons outside the premises except as permitted by these Regulations or under the Act and no advertisements shall be displayed wherever visible which depict any article or thing intended for use in connection with or for the purpose of stimulating or encouraging acts of force or restraint which are or may be associated with sexual activity.
15. The licence holder shall ensure that the interior of the sex establishment shall not be visible to persons outside the premises.
16. The exterior of the licensed premises shall be of materials approved by the Council.
17. No illuminated signs or exterior lights shall be affixed to the licensed premises unless approved by the Council.
18. The holder of a sex cinema licence shall observe such regulations and conditions as may be approved by the Council from time for cinemas having a licence under the Cinemas Act 1985 as shall be applied by the Council by special condition to the sex establishment licence, giving such reference to the said cinema licence conditions as may be deemed appropriate and the regulations and conditions shall have the same force and effect as if the same were severally contained in these regulations.
19. The licence holder shall not knowingly allow the licensed premises to be the habitual resort of a reputed prostitute or the habitual resort or meeting place of reputed prostitutes, whether the object of their so resorting or meeting is or is not prostitution.
20. If the Council notifies the licence holder, occupier or other person having at the time the care and management of the premises in writing by delivering notice at the licensed premises that any particular sex article, advertisement or matter shall not be displayed the same shall be withdrawn from view forthwith.
21. No film or video material shall be kept at the sex establishment except such film or video material that bears a reproduction of the Certificate of the British Board of Film Certification.
22. The licence holder shall comply with all fire and safety requirements of the Council and maintain and keep available for use all specified fire fighting equipment and extinguishers.
23. The external doors of the licensed premises shall be fitted with self closing mechanisms and such mechanisms shall be maintained in good order. No external door shall be fixed in the open position at any time during the permitted hours.

24. Applicants for the grant, renewal or transfer of a sex establishment licence or waiver thereof shall make their application on the form approved from time to time by the Council returnable to the office of the Head of Legal & Democratic Services together with the approved fee (where a sex establishment licence is required). A copy of the application in all cases shall be sent to the Chief Constable of Hampshire Constabulary, West Hill, Winchester, not later than 7 days after the date of the application to the Council.
25. Applicants for the grant, renewal or transfer of a sex establishment licence shall advertise notice of their application in the form approved by the Council and in accordance with the prescribed dimensions by publishing the advertisement in a local newspaper circulating in Southampton not later than 7 days after the date of the application. A copy of the advertisement as published and date of publication shall be lodged with the Council forthwith.
26. Applicants for the grant, renewal or transfer of a sex establishment licence shall display a notice in the form approved by the Council and furnish two completed copies to the Council forthwith so that a copy may be sent to the appropriate public library. The Notice shall be displayed at the premises to be licensed for 21 days beginning with the date of the application to the Council and in a place where the notice can be inspected and conveniently read by the public from outside the premises.
27. A police officer or an authorised officer of the Council may at any reasonable time enter and inspect any premises in respect of which a sex establishment licence is for the time being in force.
28. The licence holder or some responsible person, being 21 years of age or over, nominated by him in writing shall be in attendance at the premises at all such times as the premises are open to the public and any nomination shall be produced to any police officer or authorised officer of the Council and give the name and address of the person nominated.

## SUPPORTING DOCUMENTATION

### Appendices

1.	Procedure for hearing the application
2.	Application for a sex shop licence for Private Shop, 16 Hanover Buildings, Southampton
3.	Plans accompanying application form
4.	Sex shop standard conditions

### Documents In Members' Rooms

1.	None

### Background Documents

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

1.	Application for a sex shop licence	
2.	Responses from Officers, Police and Fire & Rescue Service	

**Background documents available for inspection at:** Licensing Office, Southbrook Rise

**FORWARD PLAN No:** N/A

**KEY DECISION?** N/A

**WARDS/COMMUNITIES AFFECTED:**

N/A